

**State of Connecticut
General Assembly**

Trafficking in Persons Council

2014 Annual Report

Carolyn M. Treiss, Chair

**SUBMITTED TO THE CONNECTICUT GENERAL ASSEMBLY
December 22, 2014**

Trafficking in Persons Council Members and Designees

State Agencies

- The Permanent Commission on the Status of Women, represented by **Teresa C. Younger** and **Carolyn M. Treiss, Esq.**, Executive Directors and Trafficking in Persons Council Chairs and **Natasha M. Pierre, Esq.**, Policy & Legislative Director
- The Chief Public Defender, represented by **Deborah Del Prete Sullivan**, Legal Counsel
- The Chief State's Attorney, represented by **Tracey Kelley**, Witness Protection Coordinator
- The Child Advocate of Connecticut, represented by **Faith VosWinkel**, Assistant Child Advocate
- The Commissioner of Children and Families, represented by **William Rivera**, Director of Multicultural Affairs
- The Commissioner of Labor, represented by **Marla Shiller**, Equal Employment Opportunity Manager
- The Commissioner of Mental Health and Addiction Services, represented by **Barbara L. Geller**, Director of Statewide Services
- The Commissioner of Public Health, represented by **Elizabeth Keyes**, Executive Assistant to the Commissioner
- The Commissioner of Emergency Services and Public Protection, represented by **Robert Derry** and **Anthony Carter**, Sargents, Connecticut State Police
- The Commissioner of Social Services, represented by **Sylvia Gafford-Alexander**, Program Director
- The Judicial Branch, represented by **Linda J. Cimino**, Director, Office of Victim Services
- The Victim Advocate of Connecticut, represented by **Hakima Bey-Coon**, Staff Attorney

Public Members

- **Andrew Anastasio, Jr.**, Chairman, Motor Transport Association of Connecticut, Inc.
- **Colette Anderson**, Executive Director, Connecticut Women's Consortium
- **Laura Cordes**, Executive Director and **Jillian Gilchrest**, Director of Public Policy & Communication, Connecticut Sexual Assault Crisis Services
- **Mario Thomas Gaboury**, Acting Dean and Professor, Henry C. Lee College of Criminal Justice & Forensic Sciences, University of New Haven
- **Kara Hart, Esq.**, Staff Attorney, Greater Hartford Legal Aid
- **Karen Jarmoc**, Executive Director and **Joseph J. Froehlich**, Coordinator for Law Enforcement, Connecticut Coalition Against Domestic Violence
- **Alicia R. Kinsman, Esq.**, Director of Victim Services and **Leonela Cruz**, Manager for Project Rescue, International Institute of Connecticut
- **Beau Thurnauer**, Deputy Chief, East Hartford Police Department, The Connecticut Police Chiefs Association

Staffed and report prepared by Natasha M. Pierre, Policy & Legislative Director of:



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The Trafficking in Persons Council (Council) consists of 26 members and is chaired and convened by the Permanent Commission on the Status of Women (PCSW) pursuant to C.G.S. §46a-170. The Council consults with government and non-governmental organizations to develop recommendations to strengthen state and local efforts to prevent trafficking, protect and assist victims, and prosecute traffickers; identifies criteria for providing services to adult trafficking victims and their children; and provides updates and progress reports on trafficking prevention efforts and victim assistance. The Council reports annually to the Connecticut General Assembly; **this report is for the 2012-2014 calendar years.**

Human Trafficking in Connecticut

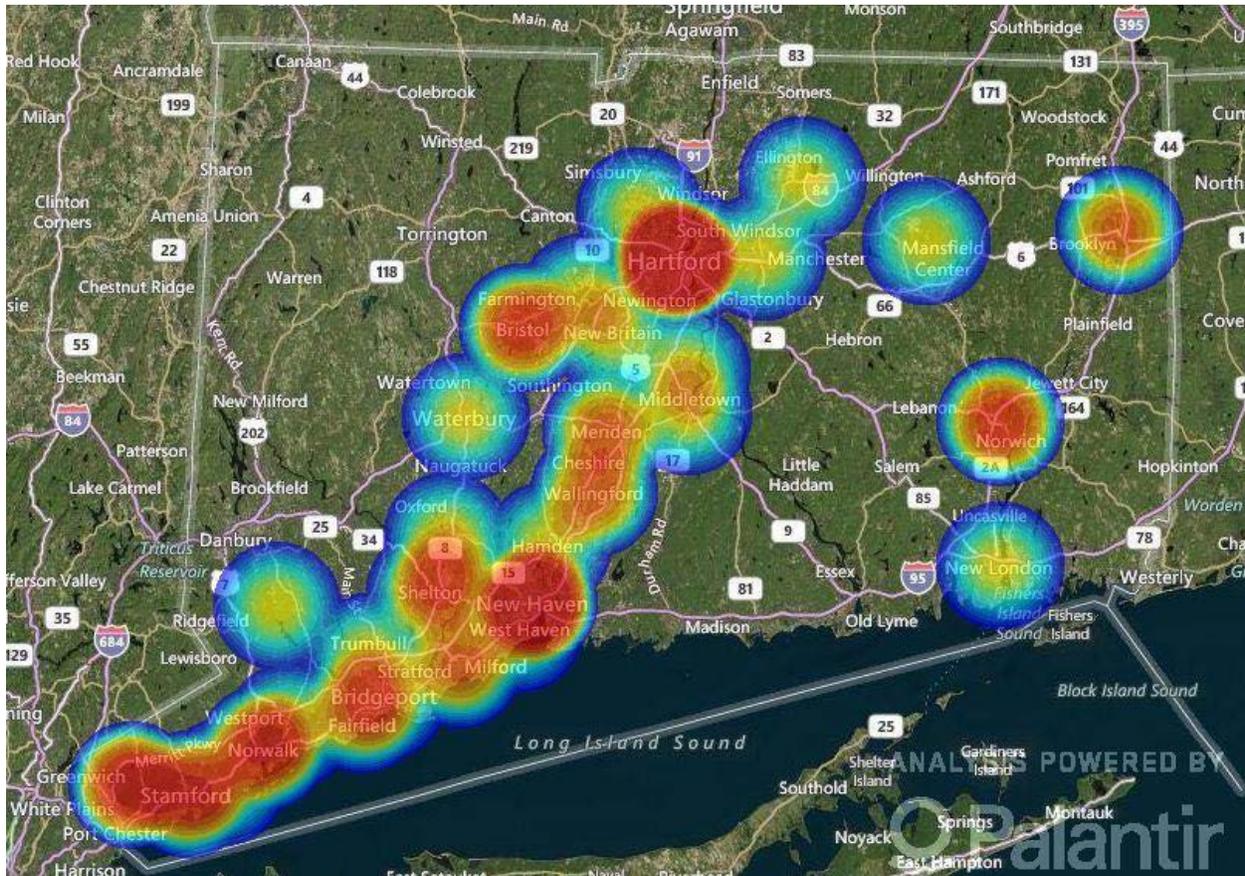
In 2013, the Department of Justice identified 44,000 human trafficking victims in the United States; however it is estimated that 20 million human trafficking victims were not identified.ⁱ In FY 2013, the Department of Justice convicted 174 traffickers in cases involving sex trafficking of adults and children and forced labor, compared to 138 such convictions obtained in FY 2012.ⁱⁱ

In 2013, the National Human Trafficking Resource Center received 128 human trafficking related calls from Connecticut, which constitutes the 35th highest call volume of all 50 states and Washington DC.ⁱⁱⁱ Of the Connecticut calls, 29 received the following case referrals as potential trafficking:^{iv}

Sex Trafficking	24
Labor Trafficking	3
Sex and Labor Trafficking	1
Females	24
Males	4
Adults	18
Minors	12
Foreign Nationals	9
US Citizen/Legal Permanent Resident	15

Venues Identified: For sex trafficking callers identified commercial front brothel, residential brothel, street-based commercial sex, internet-based commercial sex, hostess/strip club, escort service/delivery service, hotel/motel-based commercial sex, and pornography. For labor trafficking callers identified restaurant/food service and eldercare.

Location of Callers



State Agency Funded Activities

From 2012 to 2014, the Council’s membership provided services to 243 victims of human trafficking, and conducted 218 educational and public awareness trainings for over 4,000 people in Connecticut.

Snapshot of Human Trafficking Activities

2012-2014

(Through November 30, 2014)

Direct Services to Victims

Number of victims identified: 243

Adults: 56 Children: 187

Public Awareness & Education

Number of trainings: 218

Number of training participants: 4,197

The Office of Victim Services (OVS) contracted with the Connecticut Coalition Against Domestic Violence to provide shelter and services on a temporary basis, not to exceed seven days, basic needs such as clothing and prescriptions, and assistance with permanent living arrangements. OVS also contracted with the International Institute of Connecticut to conduct regional community-based trainings. The State Legislature allocates \$9,402 a year to the Office of Victim Services to provide housing and training.

2012-2014

Number of victims housed: 11

Number of trainings: 55

Number of participants in trainings: 985

Funds spent for housing: \$5,198

Funds spent for trainings: \$12,347

The Department of Children and Families (DCF) The Department of Children and Families has a unit committed to providing services to children who are victims of human trafficking. From 2012 to 2014, DCF identified 187 human trafficking victims.^v Of the identified human trafficking victims: 93% were female, 6% were male, 1% were transgender, 33% were Hispanic, 32% were white, 25% were black, 3% were Asian, 6% other race, and 1% unknown race.^{vi}

2012-2014

Number of victims identified: 187

Number of trainings: 123

Number of participants in trainings: approx. 3,200

Parties trained: casinos, child advocates, civic organizations, college and graduate students, emergency medical technicians, Federal Bureau of Investigations children units, hospitals, nurses, parole officers, physicians, police officers, public schools, radio stations, social service providers, and state agencies within Connecticut, Kansas, New Jersey and New York.

International Institute of Connecticut, Inc. (IICConn) provides services in Hartford, Tolland and Fairfield to enhance the quality and quantity of services available to assist victims of human trafficking. In 2014, IICConn was awarded a grant to continue its partnership with the PCSW and the Trafficking in Persons Council, and to continue to lead the Connecticut Coalition Against Human Trafficking, along with the Department of Children & Families and the Connecticut Sexual Assault Crisis Services.

2013-2014

Number of people screened (2014): 150

Number of victims served (2014): 45

Number of trainings (excludes OVS trainings above): 40

Training locations: Bloomfield, Bridgeport, Fairfield, Farmington, Glastonbury, Greenwich, Hartford, New Britain, New Haven, Norwich, Riverside, Stamford, Westport.

Legislative Activities

In 2013, the Legislature passed *Public Act 13-166, AAC Sexual Exploitation and Trafficking in Persons*, which required the Trafficking in Persons Council (Council) to examine existing law related to trafficking in persons, identify any deficiencies, and report its findings and recommendations to the Legislature by January 1, 2014.

The Council submitted the following recommendations by utilizing the structure established by the United States Department of State's "4P" paradigm – prevention, protection, prosecution, and partnership^{vii} - in developing recommendations. Although based on the entire Committee's work, the recommendations were not voted upon and did not reflect a consensus, or the views of all TIP members. The full report is available at <http://ctpcsw.files.wordpress.com/2010/07/tip-report-as-of-3-17-2014.pdf>.

Prevention

Prevention efforts are a key component of the global movement to monitor and combat human trafficking. Efforts include public awareness campaigns; labor enforcement and labor recruitment programs that ensure protection of workers from exploitation; and strengthening partnerships among law enforcement, government, and non-governmental organizations to collaborate, coordinate, and communicate more effectively.

Council Recommendations

- Consider the expansion of locations for notice requirements.
- Require that notices be placed in employee areas, similar to the manner in which anti-discrimination laws are posted.
- Require mandatory training for all law enforcement and juvenile justice system personnel utilizing an evidence-based curriculum.
- Designate a specific agency, possibly the Department of Emergency Services and Public Protection, to conduct a targeted statewide public awareness campaign, including an internet campaign, upon the completion of a statewide needs assessment.

Protection

Protection is key to the victim-centered approach pursued by the United States and the international community in efforts to combat modern slavery. Key victim protection efforts include the "three Rs" – rescue, rehabilitation, and reintegration.

Prioritizing the rights and needs of victims provides a roadmap that goes beyond the initial rescue, restores survivors' dignity, and provides an opportunity for productive lives. Protecting victims translates into effective partnerships between law enforcement and service providers, not only immediately after rescue but also as they work together to facilitate participation in criminal justice and civil proceedings.

Council Recommendations

- Conduct a statewide needs assessment.
- Trafficking in persons is a Class B felony and requires evidence of force, fraud, or coercion. This requirement should not be applied in situations involving minors.
- Increase resources for boys and transgendered youth for training, housing support, case management services, and vocational training.
- Incorporate human trafficking related questions and training in the Joint Commission on Accreditation of Healthcare Organizations' screening process.
- Incorporate human trafficking related data collection in the Department of Emergency Services and Public Protection's DPS-230 form.
- Provide specialized mentoring services for survivors.
- Establish a right for those arrested for prostitution to speak to a court-based victim services advocate.
- Establish a Connecticut Domestic Workers' Bill of Rights.

Prosecution

The United States Department of State holds that, consistent with the 2000 U.N. Convention on Transnational Organized Crime, criminal penalties should include a maximum of at least four years of deprivation of liberty, or a more severe penalty. Sentences should take into account the severity of an individual's involvement in trafficking, imposed sentences for other grave crimes, and the judiciary's right to hand down punishments consistent with its laws.

Council Recommendations

- Promote law enforcement efforts that target the demand side of trafficking and pro-actively seek to prosecute individuals who patronize a prostitute.
- Require that those patronizing a prostitute are subject to forfeiture of property by including C.G.S. §53a-83 (Patronizing a Prostitute) and §53a-83a (Patronizing a prostitute from a motor vehicle) in the forfeiture provisions.
- Diligently enforce forfeiture laws to deter individuals from seeking services from trafficking victims.
- Require that forfeiture proceeds be used to provide restitution for victims. If funds remain, apply it to anti-trafficking related programs.
- Increase the minimum sentence to five years for anyone convicted of promoting prostitution of someone under the age of 18, risk of injury to a minor, or enticing a minor.
- Explore best practices in other states regarding penalties against those who seek the services of human trafficking victims.
- Designate a specific agency, possibly the Department of Emergency Services and Public Protection, to establish a centralized reporting system. Since Connecticut has not applied criminal or civil penalties under state law, this may require that the agency review human trafficking related crimes, i.e. kidnapping, sexual assault, wage complaints.

Partnerships

Combating human trafficking requires the expertise, resources and efforts of many individuals and entities. It is a complex, multi-faceted issue requiring a comprehensive response of government and

nongovernment entities in such areas as human rights, labor and employment, health and human services, and law enforcement. It requires partnerships among all of these entities to have a positive impact.

Council Recommendations

Establish trafficking liaisons in relevant state agencies to facilitate partnerships between agencies, and facilitate evidence-based training and cooperative public awareness initiatives.

ⁱ U.S. Department of State (2014), *Trafficking in Persons Report*, June 2014.

ⁱⁱ U.S. Department of State (2014).

ⁱⁱⁱ National Human Trafficking Resource Center (NHTRC) (2013), *Data Breakdown, Connecticut State Report*.

^{iv} NHTRC (2013).

^v Department of Children & Families (2014), *DMST Data January 1, 2008-October 17, 2014*.

^{vi} Department of Children & Families (2014), *DMST Data January 1, 2008-October 17, 2014*.

^{vii} U.S. Department of State, *Four "Ps": Prevention, Protection, Prosecution, Partnerships*,

<http://www.state.gov/j/tip/4p/index.htm>. The paradigm is also outlined in the United Nation's trafficking in persons protocol and the United States' Trafficking Victims Protection Act (TVPA). This cite applies to all references to the paradigm